111TH CONGRESS 1ST SESSION

### H.R. 1139

#### AN ACT

- To amend the Omnibus Crime Control and Safe Streets Act of 1968 to enhance the COPS ON THE BEAT grant program, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - ${\it 2\ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled},$

#### 1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "COPS Improvements
3	Act of 2009".
4	SEC. 2. COPS GRANT IMPROVEMENTS.
5	(a) In General.—Section 1701 of the Omnibus
6	Crime Control and Safe Streets Act of 1968 (42 U.S.C.
7	3796dd) is amended—
8	(1) by amending subsection (a) to read as fol-
9	lows:
10	"(a) Grant Authorization.—The Attorney Gen-
11	eral shall carry out grant programs under which the Attor-
12	ney General makes grants to States, units of local govern-
13	ment, Indian tribal governments, other public and private
14	entities, multi-jurisdictional or regional consortia, and in-
15	dividuals for the purposes described in subsections (b), (c),
16	(d), and (e). Grants under this subsection shall be award-
17	ed on a competitive basis.";
18	(2) in subsection (b)—
19	(A) by striking the subsection heading text
20	and inserting "Community Policing and
21	CRIME PREVENTION GRANTS";
22	(B) in paragraph (3), by striking ", to in-
23	crease the number of officers deployed in com-
24	munity-oriented policing";
25	(C) by amending paragraph (4) to read as
26	follows:

1	"(4) award grants to pay for or train officers
2	hired to perform intelligence, anti-terror, or home-
3	land security duties;";
4	(D) by inserting after paragraph (4) the
5	following:
6	"(5) award grants to hire school resource offi-
7	cers and to establish school-based partnerships be-
8	tween local law enforcement agencies and local
9	school systems to combat crime, gangs, drug activi-
10	ties, and other problems in and around elementary
11	and secondary schools;";
12	(E) by striking paragraph (9);
13	(F) by redesignating paragraphs (10)
14	through (12) as paragraphs (9) through (11),
15	respectively;
16	(G) by striking paragraph (13);
17	(H) by redesignating paragraphs (14)
18	through (17) as paragraphs (12) through (15),
19	respectively;
20	(I) in paragraph (14), as so redesignated,
21	by striking "and" at the end;
22	(J) in paragraph (15), as so redesignated,
23	by striking the period at the end and inserting
24	a semicolon; and
25	(K) by adding at the end the following:

1	"(16) establish and implement innovative pro-
2	grams to reduce and prevent illegal drug manufac-
3	turing, distribution, and use, including the manufac-
4	turing, distribution, and use of methamphetamine;
5	"(17) hire and rehire civilian forensic analysts
6	and laboratory personnel;
7	"(18) establish criminal gang enforcement task
8	forces, consisting of members of Federal, State, and
9	local law enforcement authorities (including Federal,
10	State, and local prosecutors), for the coordinated in-
11	vestigation, disruption, apprehension, and prosecu-
12	tion of criminal gangs and offenders involved in local
13	or multi-jurisdictional gang activities; and
14	"(19) award enhancing community policing and
15	crime prevention grants that meet emerging law en-
16	forcement needs.";
17	(3) by striking subsection (c);
18	(4) by striking subsections (h) and (i);
19	(5) by redesignating subsections (d) through (g)
20	as subsections (f) through (i), respectively;
21	(6) by inserting after subsection (b) the fol-
22	lowing:
23	"(c) Troops-to-Cops Programs.—
24	"(1) In general.—Grants made under sub-
25	section (a) may be used to hire former members of

- 1 the Armed Forces to serve as career law enforce-
- 2 ment officers for deployment in community-oriented
- policing, particularly in communities that are ad-
- 4 versely affected by a recent military base closing.
- 5 "(2) Definition.—In this subsection, 'former
- 6 member of the Armed Forces' means a member of
- 7 the Armed Forces of the United States who has
- 8 been honorably discharged from the Armed Forces
- 9 of the United States.
- 10 "(d) Community Prosecutors Program.—The
- 11 Attorney General may make grants under subsection (a)
- 12 to pay for additional community prosecuting programs, in-
- 13 cluding programs that assign prosecutors to—
- 14 "(1) handle cases from specific geographic
- 15 areas; and
- 16 "(2) address counter-terrorism problems, spe-
- 17 cific violent crime problems (including intensive ille-
- gal gang, gun, and drug enforcement) and quality of
- life initiatives, and localized violent and other crime
- problems based on needs identified by local law en-
- 21 forcement agencies, community organizations, and
- 22 others.
- "(e) TECHNOLOGY GRANTS.—The Attorney General
- 24 may make grants under subsection (a) to develop and use
- 25 new technologies (including interoperable communications

1	technologies, modernized criminal record technology, and
2	forensic technology) to assist State and local law enforce-
3	ment agencies in reorienting the emphasis of their activi-
4	ties from reacting to crime to preventing crime and to
5	train law enforcement officers to use such technologies.";
6	(7) in subsection (f), as so redesignated—
7	(A) in paragraph (1), by striking "to
8	States, units of local government, Indian tribal
9	governments, and to other public and private
10	entities,";
11	(B) in paragraph (2), by striking "define
12	for State and local governments, and other pub-
13	lic and private entities," and inserting "estab-
14	lish'';
15	(C) in the first sentence of paragraph (3),
16	by inserting "(including regional community po-
17	licing institutes)" after "training centers or fa-
18	cilities"; and
19	(D) by adding at the end the following:
20	"(4) Exclusivity.—The Office of Community
21	Oriented Policing Services shall be the exclusive
22	component of the Department of Justice to perform
23	the functions and activities specified in this part.";
24	(8) in subsection (g), as so redesignated, by
25	striking "may utilize any component", and all that

- follows and inserting "shall use the Office of Community Oriented Policing Services of the Department of Justice in carrying out this part.";
  - (9) in subsection (h), as so redesignated—
  - (A) by striking "subsection (a)" the first place that term appears and inserting "paragraphs (1) and (2) of subsection (b)"; and
  - (B) by striking "in each fiscal year pursuant to subsection (a)" and inserting "in each fiscal year for purposes described in paragraph (1) and (2) of subsection (b)";
  - (10) in subsection (i), as so redesignated—
  - (A) by striking "the Federal share shall decrease from year to year for up to 5 years" and inserting "unless the Attorney General waives the non-Federal contribution requirement as described in the preceding sentence, the non-Federal share of the costs of hiring or rehiring such officers may be less than 25 percent of such costs for any year during the grant period, provided that the non-Federal share of such costs shall not be less than 25 percent in the aggregate for the entire grant period, but the State or local government should make an

- effort to increase the non-Federal share of such
  costs during the grant period"; and
  (B) by adding at the end the following new
- sentence: "The preceding sentences shall not apply with respect to any program, project, or activity provided by a grant made pursuant to subsection (b)(4)."; and
- 8 (11) by adding at the end the following:
- 9 "(j) RETENTION OF ADDITIONAL OFFICER POSI-10 TIONS.—For any grant under paragraph (1) or (2) of sub-11 section (b) for hiring or rehiring career law enforcement 12 officers, a grant recipient shall retain each additional law 13 enforcement officer position created under that grant for
- 14 not less than 12 months after the end of the period of
- 15 that grant, unless the Attorney General waives, wholly or
- 16 in part, the retention requirement of such grant.
- 17 "(k) Treatment of Grant for Hiring Civilian
- 18 Forensic Analysts and Laboratory Personnel.—
- 19 A grant awarded under this section for hiring and rehiring
- 20 of civilian forensic analysts and laboratory personnel (in
- 21 accordance with paragraph (17) of subsection (b)) shall
- 22 be subject to the same treatment, limitations, and renewal
- 23 requirements under this part as grants awarded under this
- 24 section for hiring and rehiring of career law enforcement

- 1 personnel (in accordance with paragraphs (1) and (2) of
- 2 subsection (b)).".
- 3 (b) Applications.—Section 1702 of the Omnibus
- 4 Crime Control and Safe Streets Act of 1968 (42 U.S.C.
- 5 3796dd-1) is amended—
- 6 (1) in subsection (c)—
- 7 (A) in the matter preceding paragraph (1),
- 8 by inserting ", unless waived by the Attorney
- 9 General" after "under this part shall"; and
- 10 (B) in paragraph (8), by striking "share of
- the cost" and all that follows and inserting
- "share of the costs during the grant period,
- how the applicant will maintain the increased
- hiring level of the law enforcement officers, and
- 15 how the applicant will eventually assume re-
- sponsibility for all of the costs for such offi-
- 17 cers;"; and
- 18 (2) by striking subsection (d).
- 19 (c) Renewal of Grants.—Section 1703 of the Om-
- 20 nibus Crime Control and Safe Streets Act of 1968 (42
- 21 U.S.C. 3796dd-2) is amended to read as follows:
- 22 "SEC. 1703. RENEWAL OF GRANTS.
- 23 "(a) IN GENERAL.—Except as provided in subsection
- 24 (b), a grant made under this part may be renewed, without
- 25 limitations on the duration of such renewal, to provide ad-

- ditional funds if the Attorney General determines that the funds made available to the recipient were used in a man-3 ner required under an approved application and if the re-4 cipient can demonstrate significant progress in achieving 5 the objectives of the initial application. 6 "(b) Grants for Hiring.—Grants made under this part for hiring or rehiring additional career law enforce-8 ment officers may be renewed for up to 5 years, except that the Attorney General may waive such 5-year limita-10 tion for good cause. 11 "(c) No Cost Extensions.—Notwithstanding sub-12 sections (a) and (b), the Attorney General may extend a grant period, without limitations as to the duration of 13 14 such extension, to provide additional time to complete the 15 objectives of the initial grant award.". (d) Limitation on Use of Funds.—Section 1704 16 of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd-3) is amended— 18 19 (1) in subsection (a)— (A) by striking "that would, in the absence 20
- 20 (A) by striking "that would, in the absence 21 of Federal funds received under this part, be 22 made available from State or local sources" and 23 inserting "that the Attorney General determines 24 would, in the absence of Federal funds received

under this part, be made available for the pur-

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1	pose of the grant under this part from State or					
2	local sources"; and					
3	(B) by adding at the end the following new					
4	sentence: "The preceding sentence shall not					
5	apply with respect to funds made available					
6	under this part by a grant made pursuant to					
7	subsection (a) for the purposes described in					
8	subsection (b)(4)."; and					
9	(2) by striking subsection (c).					
10	(e) Study of Program Effectiveness.—Section					
11	1705 of the Omnibus Crime Control and Safe Streets Act					
12	of 1968 (42 U.S.C. 3796dd-4) is amended by adding at					
13	the end the following new subsection:					
14	"(d) Study of Program Effectiveness.—					
15	"(1) IN GENERAL.—The Attorney General shall					
16	provide for a scientific study of the effectiveness of					
17	the programs, projects, and activities funded under					
18	this part in reducing crime. Such study shall include					
19	identified best practices for community policing that					
20	have demonstrated results for building and strength-					
21	ening the relationship between police departments					
22	and the communities such departments serve.					
23	"(2) Study.—The Attorney General shall se-					
24	lect one or more institutions of higher education, in-					

- cluding historically Black colleges and universities, to conduct the study described in paragraph (1).
- "(3) Reports.—Not later than 4 years after 3 the date of the enactment of the COPS Improve-5 ments Act of 2009, the institution or institutions se-6 lected under paragraph (2) shall report the findings 7 of the study described in paragraph (1) to the Attor-8 ney General. Not later than 30 days after the receipt 9 of such report, the Attorney General shall report 10 such findings to the appropriate committees of Con-11 gress, along with any recommendations the Attorney 12 General may have relating to the effectiveness of the 13 programs, projects, and activities funded under this 14 part in reducing crime.".
- 15 (f) Enforcement Actions.—Section 1706 of the 16 Omnibus Crime Control and Safe Streets Act of 1968 (42 17 U.S.C. 3796dd–5) is amended—
- 18 (1) in the section heading, by striking "**REV-**19 **OCATION OR SUSPENSION OF FUNDING**" and in-20 serting "**ENFORCEMENT ACTIONS**"; and
- 21 (2) by striking "revoke or suspend" and all that 22 follows and inserting "take any enforcement action 23 available to the Department of Justice.".
- 24 (g) Definitions.—Section 1709(1) of the Omnibus 25 Crime Control and Safe Streets Act of 1968 (42 U.S.C.

- 13 3796dd-8(1)) is amended by inserting "who is a sworn law enforcement officer" after "permanent basis". 3 (h) AUTHORIZATION OF APPROPRIATIONS.—Section 1001(a)(11) of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3793(a)(11)) is amend-5 6 ed— 7 (1)subparagraph (A), striking in by 8 "1,047,119,000 for each of fiscal years 2006 9 through 2009" and inserting "1,800,000,000 for 10 each of fiscal years 2009 through 2014"; and 11 (2) in subparagraph (B)— 12 (A) in the first sentence, by striking "3
  - (A) in the first sentence, by striking "3 percent may be used for technical assistance under section 1701(d)" and inserting "5 percent may be used for technical assistance under section 1701(f)"; and
  - (B) by striking the second sentence and inserting the following: "Of the funds available for grants under part Q, not less than \$1,250,000,000 shall be used for grants for the purposes specified in section 1701(b), not more than \$200,000,000 shall be used for grants under section 1701(d), and not more than \$350,000,000 shall be used for grants under section 1701(e)."

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1	(i) Purposes.—Section 10002 of the Public Safety
2	Partnership and Community Policing Act of 1994 (42
3	U.S.C. 3796dd note) is amended—
4	(1) in paragraph (4), by striking "development"
5	and inserting "use"; and
6	(2) in the matter following paragraph (4), by
7	striking "for a period of 6 years".
8	(j) COPS Program Improvements.—
9	(1) In general.—Section 109(b) of the Omni-
10	bus Crime Control and Safe Streets Act of 1968 (42
11	U.S.C. 3712h(b)) is amended—
12	(A) by striking paragraph (1);
13	(B) by redesignating paragraphs (2) and
14	(3) as paragraphs (1) and (2), respectively; and
15	(C) in paragraph (2), as so redesignated,
16	by inserting ", except for the program under
17	part Q of this title" before the period.
18	(2) Law enforcement computer sys-
19	TEMS.—Section 107 of the Omnibus Crime Control
20	and Safe Streets Act of 1968 (42 U.S.C. 3712f) is
21	amended by adding at the end the following:
22	"(c) Exception.—This section shall not apply to any
23	grant made under part Q of this title.".
24	(k) Effective Date.—This section and the amend-
25	ments made by this section shall apply with respect to

- 1 grants awarded under part Q of the Omnibus Crime Con-
- 2 trol and Safe Streets Act of 1968 (42 U.S.C. 3796dd et
- 3 seq.) on or after the date of enactment of this Act.
- 4 SEC. 3. REPORT BY INSPECTOR GENERAL REQUIRED.
- 5 (a) Report.—Not later than 180 days after the date
- 6 of the enactment of this Act, the Inspector General of the
- 7 Department of Justice shall submit to Congress a report
- 8 on the Public Safety and Community Policing ("COPS
- 9 ON THE BEAT") grant program authorized by part Q
- 10 of title I of the Omnibus Crime Control and Safe Streets
- 11 Act of 1968 (42 U.S.C. 3796dd et seq.), including the ele-
- 12 ments described in subsection (b).
- 13 (b) Elements of Report.—The report submitted
- 14 under subsection (a) shall include information on the fol-
- 15 lowing, with respect to the grant program described in
- 16 such subsection:
- 17 (1) The effect of the program on the rate of
- violent crime, drug offenses, and other crimes.
- 19 (2) The degree to which State and local govern-
- 20 ments awarded a grant under the program con-
- 21 tribute State and local funds, respectively, for law
- 22 enforcement programs and activities.
- 23 (3) Any waste, fraud, or abuse within the pro-
- 24 gram.

1	(c) RANDOM SAMPLING REQUIRED.—For purposes of				
2	subsection (a), the Inspector General of the Department				
3	of Justice shall audit and review a random sampling of				
4	State and local law enforcement agencies. Such sampling				
5	shall include—				
6	(1) law enforcement agencies of various sizes;				
7	(2) law enforcement agencies that serve various				
8	populations; and				
9	(3) law enforcement agencies that serve areas				
10	of various crime rates.				
	Passed the House of Representatives April 23, 2009.				
	Attest:				

Clerk.

# 111TH CONGRESS H. R. 1139

## AN ACT

To amend the Omnibus Crime Control and Safe Streets Act of 1968 to enhance the COPS ON THE BEAT grant program, and for other purposes.